

# **AUTHORITY OF THE UNITED STATES ATTORNEY IN CRIMINAL DIVISION MATTERS/PRIOR APPROVALS**

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## **9-2.001**

### **Introduction**

The United States Attorney, within his/her district, has plenary authority with regard to federal criminal matters. This authority is exercised under the supervision and direction of the Attorney General and his/her delegates.

The statutory duty to prosecute for all offenses against the United States (28 U.S.C. § 547) carries with it the authority necessary to perform this duty. The United States Attorney is invested by statute and delegation from the Attorney General with the broadest discretion in the exercise of such authority.

The authority, discretionary power, and responsibilities of the United States Attorney with relation to criminal matters encompass without limitation by enumeration the following:

- A. Investigating suspected or alleged offenses against the United States, *see* USAM 9-2.010;
- B. Causing investigations to be conducted by the appropriate federal law enforcement agencies, *see* USAM 9-2.010;
- C. Declining prosecution, *see* USAM 9-2.020;
- D. Authorizing prosecution, *see* USAM 9-2.030;
- E. Determining the manner of prosecuting and deciding trial related questions;
- F. Recommending whether to appeal or not to appeal from an adverse ruling or decision, *see* USAM 9-2.170;
- G. Dismissing prosecutions, *see* USAM 9-2.050; and
- H. Handling civil matters related thereto which are under the supervision of the Criminal Division.

### **9-2.010 Investigations**

The United States Attorney, as the chief federal law enforcement officer in his district, is authorized to request the appropriate federal investigative agency to investigate alleged or suspected violations of federal law. The federal investigators operate under the hierarchical supervision of their bureau or agency and consequently are not ordinarily subject to direct supervision by the United States Attorney. If the United States Attorney requests an investigation and does not receive a timely preliminary report, he may wish to consider requesting the assistance of the Criminal Division. In certain matters the United States Attorney may wish to request the formation of a team of agents representing the agencies having investigative jurisdiction of the suspected violations.

The grand jury may be used by the United States Attorney to investigate alleged or suspected violations of federal law. Unless circumstances dictate otherwise, a grand jury investigation should not be opened without consultation with the investigative agency or agencies having investigative jurisdiction of the alleged or suspected offense.

### **9-2.020 Declining Prosecution**

The United States Attorney is authorized to decline prosecution in any case referred directly to him/her by an agency unless a statute provides otherwise. *See* USAM 9-2.111. Whenever a case is closed without prosecution, the United States Attorney's files should reflect the action taken and the reason for it.

### **9-2.021 Armed Forces Enlistment as an Alternative to Federal Prosecution**

Present regulations of the Armed Services prohibit the enlistment of an individual against whom criminal or juvenile charges are pending or against whom the charges have been dismissed to facilitate the individual's enlistment. This policy is based, in part, on the premise that the individual who enlists under such conditions is not properly motivated to become an effective member of the Armed Forces.

Determination as to whether prosecution should be instituted or pending criminal charges dismissed in any case should be made on the basis of whether the public interest would thereby best be served and without reference to possible military service on the part of the subject. The Armed Forces are not to be regarded as correctional institutions and United States Attorneys are urged to give full cooperation to the Department of Defense in the latter's efforts to ensure a highly motivated all-volunteer Armed Forces and to bolster public confidence in military service as a respectable and honorable profession.

There may be exceptional cases in which imminent military service, together with other factors, may be considered in deciding to decline prosecution if the offense is trivial or insubstantial, the offender is generally of good character, has no record or habits of anti-social behavior, and does not require rehabilitation through existing criminal institutional methods, and failure to prosecute will not seriously impair observance of the law in question or respect for law generally. In no case, however, should the United States Attorney be a party to, or encourage, an agreement respecting foregoing criminal prosecution in exchange for enlistment in the Armed Services.

### **9-2.022 Pretrial Diversion as an Alternative to Federal Prosecution**

A United States Attorney may consider Pretrial Diversion as an alternative to federal criminal prosecution. Pretrial Diversion is addressed in USAM 9-22.000.

### **9-2.030 Authorizing Prosecution**

The United States Attorney is authorized to initiate prosecution by filing a complaint, requesting an indictment from the grand jury, and when permitted by law, by filing an information in any case which, in his or her judgment, warrants such action, other than those instances enumerated in USAM 9-2.120.

In arriving at a decision, the United States Attorney should consider the recommendations for prosecution of the specific offense set forth in the chapters discussing substantive offenses. The recommendations are instructive only and not mandatory.

### **9-2.031 Dual and Successive Prosecution Policy ("Petite Policy")**

**A. Statement of Policy.** This policy establishes guidelines for the exercise of discretion by appropriate officers of the Department of Justice in determining whether to bring a federal prosecution based on substantially the same act(s) or transactions involved in a prior state or federal proceeding. *See Rinaldi v. United States*, 434 U.S. 22, 27, (1977); *Petite v. United States*, 361 U.S. 529 (1960). Although there is no general statutory bar to a federal prosecution where the defendant's conduct already has formed the basis for a state prosecution, Congress expressly has provided that, as to certain offenses, a state judgment of conviction or acquittal on the merits shall be a bar to any subsequent federal prosecution for the same act or acts. *See* 18 U.S.C. §§ 659, 660, 1992, 2101, 2117; *see also* 15 U.S.C. §§ 80a-36, 1282.

The purpose of this policy is to vindicate substantial federal interests through appropriate federal prosecutions, to protect persons charged with criminal conduct from the burdens associated with multiple

prosecutions and punishments for substantially the same act(s) or transaction(s), to promote efficient utilization of Department resources, and to promote coordination and cooperation between federal and state prosecutors.

This policy precludes the initiation or continuation of a federal prosecution, following a prior state or federal prosecution based on substantially the same act(s) or transaction(s) unless three substantive prerequisites are satisfied: first, the matter must involve a substantial federal interest; second, the prior prosecution must have left that interest demonstrably unvindicated; and third, applying the same test that is applicable to all federal prosecutions, the government must believe that the defendant's conduct constitutes a federal offense, and that the admissible evidence probably will be sufficient to obtain and sustain a conviction by an unbiased trier of fact. In addition, there is a procedural prerequisite to be satisfied, that is, the prosecution must be approved by the appropriate Assistant Attorney General.

Satisfaction of the three substantive prerequisites does not mean that a proposed prosecution must be approved or brought. The traditional elements of federal prosecutorial discretion continue to apply. See *Principles of Federal Prosecution*, USAM 9-27.110.

In order to insure the most efficient use of law enforcement resources, whenever a matter involves overlapping federal and state jurisdiction, federal prosecutors should, as soon as possible, consult with their state counterparts to determine the most appropriate single forum in which to proceed to satisfy the substantial federal and state interests involved, and, if possible, to resolve all criminal liability for the acts in question.

**B. Types of Prosecution to which This Policy Applies.** This policy applies only to charging decisions; it does not apply to pre-charge investigations. Yet, where a prior prosecution has been brought based on substantially the same act(s) or transaction(s), a subsequent federal investigation should, generally speaking, initially focus on evidence relevant to determining whether a subsequent federal prosecution would be warranted in light of the three substantive prerequisites previously listed.

Keeping in mind the distinction between charging decisions and precharge investigations, this policy applies whenever the contemplated federal prosecution is based on substantially the same act(s) or transaction(s) involved in a prior state or federal prosecution.

This policy constitutes an exercise of the Department's prosecutorial discretion, and applies even where a prior state prosecution would not legally bar a subsequent federal prosecution under the Double Jeopardy Clause because of the doctrine of dual sovereignty (see *Abbate v. United States*, 359 U.S. 187 (1959)), or a prior prosecution would not legally bar a subsequent state or federal prosecution under the Double Jeopardy Clause because each offense requires proof of an element not contained in the other. See *United States v. Dixon*, 509 U.S. 688 (1993); *Blockburger v. United States*, 284 U.S. 299 (1932).

This policy does not apply, and thus prior approval is not required, where the prior prosecution involved only a minor part of the contemplated federal charges. For example, a federal conspiracy or RICO prosecution may allege overt acts or predicate offenses previously prosecuted as long as those acts or offenses do not represent substantially the whole of the contemplated federal charge, and, in a RICO prosecution, as long as there are a sufficient number of predicate offenses to sustain the RICO charge if the previously prosecuted offenses were excluded.

This policy does not apply, and thus prior approval is not required, where the contemplated federal prosecution could not have been brought in the initial federal prosecution because of, for example, venue restrictions, or joinder or proof problems.

Please note that when there is no need for prior approval because this policy does not apply, all other approval requirements remain in force. One example of another approval requirement is the one requiring Criminal Division approval of all RICO indictments.

**C. Stages of Prosecution at which Policy Applies.** This policy applies whenever there has been a prior state or federal prosecution resulting in an acquittal, a conviction, including one resulting from a plea agreement, or a dismissal or other termination of the case on the merits after jeopardy has attached.

Once a prior prosecution reaches one of the above-listed stages this policy applies, and approval is required before a federal prosecution can be initiated or continued, even if an indictment or information already has been filed in the federal prosecution.

An exception occurs, and this policy does not apply, if the federal trial has commenced and the prior prosecution subsequently reaches one of the above-listed stages. When, however, a federal trial results in a mistrial, dismissal, or reversal on appeal, and, in the interim, a prior prosecution has reached one of the above listed stages, this policy applies.

**D. Substantive Prerequisites for Approval of a Prosecution Governed by this Policy.** As previously stated there are three substantive prerequisites that must be met before approval will be granted for the initiation or a continuation of a prosecution governed by this policy.

The first substantive prerequisite is that the matter must involve a substantial federal interest. This determination will be made on a case-by-case basis, applying the considerations applicable to all federal prosecutions. *See Principles of Federal Prosecution*, USAM 9-27.230. Matters that come within the national investigative or prosecutorial priorities established by the Department are more likely than others to satisfy this requirement.

The second substantive prerequisite is that the prior prosecution must have left that substantial federal interest demonstrably unvindicated. In general, the Department will presume that a prior prosecution, regardless of result, has vindicated the relevant federal interest. That presumption, however, may be overcome when there are factors suggesting an unvindicated federal interest.

The presumption may be overcome when a conviction was not achieved because of the following sorts of factors: first, incompetence, corruption, intimidation, or undue influence; second, court or jury nullification in clear disregard of the evidence or the law; third, the unavailability of significant evidence, either because it was not timely discovered or known by the prosecution, or because it was kept from the trier of fact's consideration because of an erroneous interpretation of the law; fourth, the failure in a prior state prosecution to prove an element of a state offense that is not an element of the contemplated federal offense; and fifth, the exclusion of charges in a prior federal prosecution out of concern for fairness to other defendants, or for significant resource considerations that favored separate federal prosecutions.

The presumption may be overcome even when a conviction was achieved in the prior prosecution in the following circumstances: first, if the prior sentence was manifestly inadequate in light of the federal interest involved and a substantially enhanced sentence -- including forfeiture and restitution as well as imprisonment and fines -- is available through the contemplated federal prosecution, or second, if the choice of charges, or the determination of guilt, or the severity of sentence in the prior prosecution was affected by the sorts of factors listed in the previous paragraph. An example might be a case in which the charges in the initial prosecution trivialized the seriousness of the contemplated federal offense, for example, a state prosecution for assault and battery in a case involving the murder of a federal official.

The presumption also may be overcome, irrespective of the result in a prior state prosecution, in those rare cases where the following three conditions are met: first, the alleged violation involves a compelling federal interest, particularly one implicating an enduring national priority; second, the alleged violation involves egregious conduct, including that which threatens or causes loss of life, severe economic or physical harm, or the impairment of the functioning of an agency of the federal government or the due administration of justice; and third, the result in the prior prosecution was manifestly inadequate in light of the federal interest involved.

The third substantive prerequisite is that the government must believe that the defendant's conduct constitutes a federal offense, and that the admissible evidence probably will be sufficient to obtain and sustain a conviction by an unbiased trier of fact. This is the same test applied to all federal prosecutions. *See Principles of Federal Prosecution*, USAM 9-27.200 *et seq.* This requirement turns on the evaluation of the admissible evidence that will be available at the time of trial. The possibility that, despite the law and the facts, the fact-finder may acquit the defendant because of the unpopularity of some factor involved in the prosecution, or because of the overwhelming popularity of the defendant, or his or her cause, is not a factor that should preclude a proposed prosecution. Also, when in the case of a prior conviction the unvindicated federal interest in the matter arises because of the availability of a substantially enhanced sentence, the government must believe that the admissible evidence meets the legal requirements for such sentence.

**E. Procedural prerequisite for Bringing a Prosecution Governed by This Policy.** Whenever a substantial question arises as to whether this policy applies to a prosecution, the matter should be submitted to the appropriate Assistant Attorney General for resolution. Prior approval from the appropriate Assistant Attorney General must be obtained before bringing a prosecution governed by this policy. The United States will move to dismiss any prosecution governed by this policy in which prior approval was not obtained, unless the Assistant Attorney General retroactively approves it on the following grounds: first, that there unusual or overriding circumstances justifying retroactive approval, and second, that the prosecution would have been approved had approval been sought in a timely fashion. Appropriate administrative action may be initiated against prosecutors who violate this policy.

**F. Reservation and Superseding Effect: for Internal Guidance Only, No Substantive or Procedural Rights Created.** This policy has been promulgated solely for the purpose of internal Department of Justice guidance. It is not intended to, does not, and may not be relied upon to create any rights, substantive or procedural, that are enforceable at law by any party in any matter, civil or criminal, nor does it place any limitations on otherwise lawful litigative prerogatives of the Department of Justice.

All of the federal circuit courts that have considered the question have held that a criminal defendant can not invoke the Department's policy as a bar to federal prosecution. *See, e.g., United States v. Snell*, 592 F.2d 1083 (9th Cir. 1979); *United States v. Howard*, 590 F.2d 564 (4th Cir. 1979); *United States v. Frederick*, 583 F.2d 273 (6th Cir. 1978); *United States v. Thompson*, 579 F.2d 1184 (10th Cir. 1978) (en banc); *United States v. Wallace*, 578 F.2d 735 (5th Cir. 1978); *United States v. Nelligan*, 573 F.2d 251 (5th Cir. 1978); *United States v. Hutul*, 416 F.2d 607 (7th Cir. 1969). The Supreme Court, in analogous contexts, has concluded that Department policies governing its internal operations do not create rights which may be enforced by defendants against the Department. *See United States v. Caceres*, 440 U.S. 471 (1979); *Sullivan v. United States*, 348 U.S. 170 (1954).

This policy statement supersedes all prior Department guidelines and policy statements on the subject.

## **9-2.040 Dismissal of Complaints**

The United States Attorney may dismiss a criminal complaint without prior authorization from the Criminal Division except in the instances enumerated in USAM 9-2.145. However, Rule 48(a), Fed. R. Crim. P., requires leave of court for dismissal of a complaint, as discussed *infra*. *See also* USAM 9-27.000 (Principles of Federal Prosecution).

If the person charged in a complaint has been bound over for grand jury action, the complaint may be dismissed by the United States Attorney only by leave of court. A court may confer on the United States attorney a blanket authorization to dismiss complaints. If such authorization has not been given, leave of court to dismiss the complaint must be obtained in each particular case.

Whether leave of court is required to dismiss a complaint prior to the defendant being bound over for grand jury action has not been judicially settled. The United States Attorney must be governed by the interpretation of Fed. R. Crim. P. 48(a) given by the court in his district. The view that leave of court is not required to dismiss a complaint prior to the person charged being bound over is supported by the control over complaints given to judicial officers in Rules 4 and 5, Fed. R. Crim. P. Under those rules, a judicial officer may issue a warrant, may discharge a defendant, and may cancel an unexecuted warrant of arrest. It would seem, therefore, that the judicial officer can exercise a like control over a complaint prior to his decision to bind over the defendant and that leave of the court is not required.

## **9-2.041 Cancellation of Unexecuted Arrest Warrants**

Care should be taken that the Marshal of the district is promptly informed by the United States Attorney of the dismissal of a complaint, whether by the court or a judicial officer, in order to facilitate cancellations of unexecuted arrest warrants as provided in Fed. R. Crim. P. 4(d)(4). Such notification is also important when a warrant of arrest is outstanding in connection with a detainer lodged against a defendant who is confined in another district. Since the warrant will have been forwarded by the Marshal of the district where it was issued to the Marshal in the district of detention, the warrant will have to be returned to the Marshal of the issuing district for cancellation by the judicial officer after the complaint has been dismissed.

## **9-2.050 Dismissal of Indictments and Informations**

The United States Attorney may move for leave of court to dismiss an indictment or information, in whole or part, without prior authorization from the Criminal Division except in the instances enumerated in USAM 9-2.145. The United States Attorney may in any case request the views of the Criminal Division as to the dismissal of any indictment or information. Prior to dismissing an indictment the United States Attorney should consult with the referring department or agency, and also seek to obtain the views of the investigative agency involved in the matter.

Whenever the United States Attorney concludes that a dismissal is warranted, he should take prompt action to dismiss. However, an indictment should not be dismissed merely because the defendant is a fugitive.

Rule 48(a), Fed. R. Crim. P., requires leave of court for dismissal of an indictment or information by the United States Attorney. A dismissal by the United States Attorney may not be filed during the trial without the consent of the defendant. *See* Fed. R. Crim. P. 48(a). The court may decline leave to dismiss if the manifest public interest requires it. *See Rinaldi v. United States*, 434 U.S. 22 (1977); *United States v. Gonzalez*, 58 F.3d 459 (9th Cir.1995); *United States v. Welborn*, 849 F.2d 980 (5th Cir.1988); *United States v. Hamm*, 659 F.2d 624 (5th Cir.1981)(and cases therein).

In moving for leave to dismiss, the local practice should be followed. However, in cases of considerable public interest or importance where dismissal of the entire indictment or information is sought because of an inability to establish a *prima facie* case, a written motion for leave to dismiss should be filed explaining fully the reason for the request. The importance of the case is not to be measured simply by the punishment prescribed for the offense. If the case involves fraud against the government, bribery, or a similarly important matter, or if any other department or branch of the government is specially interested, it is recommended that the written form of motion be used.

Often it is desirable to dismiss actions against defendants committed to federal custody for psychiatric examination to determine competency to stand trial pursuant to 18 U.S.C. § 4241(d) and 18 U.S.C. § 4247(b), and against defendants found incompetent to stand trial until their competency is restored. The Bureau of Prisons and the appropriate Medical Center for Federal Prisoners should be given notice well in advance of such

dismissals and the provisions of Chapter 313 of Title 18 complied with. In cases involving dismissals of prosecution under 18 U.S.C. § 871, the Secret Service should be notified. In every case of a dismissal, the file should reflect the reasons for the dismissal. *See also* Principles of Federal Prosecution, USAM 9-27.000.

## **9-2.060 Appeals, Mandamus, Stays, Rehearing, Certiorari**

The authority of the United States Attorney with relation to appeals is set forth in USAM 9-2.170. *See also* USAM Title 2.

## **9-2.100 Limitations on United States Attorneys**

Limitations on actions of the United States Attorney in criminal matters assigned to the Criminal Division are imposed by statutes and by policies of the Department. The statutory limitations are listed in USAM 9-2.111 and 9-2.112. The policy limitations are listed in USAM 9-2.120.

## **9-2.101 American Bar Association Standards for Criminal Justice**

The American Bar Association Standards for Criminal Justice have not been adopted as official policy by the Department; however, since the courts utilize the Standards in determining issues covered by them, it is recommended that all United States Attorneys familiarize themselves with them. The ABA Standards for Criminal Justice, Table of Standards, Second Edition can be found in the Advance Sheets of the Federal Reporter, Third Series.

## **9-2.110 Statutory Limitations -- Generally**

Certain statutes impose limitations on the authority of the United States Attorney to decline prosecution, to prosecute, and to take certain actions relating to the prosecution of criminal cases.

## **9-2.111 Statutory Limitations -- Declinations**

If a judge, receiver, or trustee in a case under Title 11, United States Code, has reported to the United States Attorney that he/she believes a violation of Chapter 9, Title 11, United States Code, or other laws of the United States relating to insolvent debtors, receiverships, or reorganization plans has been committed, or that an investigation should be had in connection therewith, 18 U.S.C. § 3057(a), the United States Attorney, if he/she decides upon inquiry and examination that the ends of public justice do not require investigation or prosecution, must report the facts to the Attorney General for his/her direction, 18 U.S.C. § 3057(b). The report of the United States Attorney should be sent to the Criminal Division, Fraud Section. *See* USAM 9-41.010 (Bankruptcy Fraud).

Only the Assistant Attorney General, Criminal Division, the Deputy Attorney General, or the Attorney General can authorize a declination of a prosecution for national security reasons. Classified Information Procedures Act, 18 U.S.C. App. (Supp. V 1981). Accordingly, the Internal Security Section, Criminal Division, is to be consulted in any case in which there is a possibility that prosecution may be declined for national security reasons. *See* USAM 9-90.020 (National Security Matters: Prior Approval, Consultation, and Notification Requirements).

United States Attorneys may not decline to prosecute violations of 50 U.S.C. App. 462(a) involving the failure to register with the Selective Service System without prior notification to the Criminal Division (Office



of Enforcement Operations). Such notification is necessitated by the requirement of 50 U.S.C. App. § 462(c) that the Department "advise the [Congress] in writing the reasons for its failure" to bring such prosecutions. *See* USAM 9-79.400 (Failure to Register with the Selective Service System).

## **9-2.112 Statutory Limitations -- Prosecutions**

No prosecution of an offense described in 18 U.S.C. § 245 (Federally Protected Activities) may be undertaken by the United States except upon the certification of the Attorney General or Deputy Attorney General that in his or her judgment a prosecution by the United States is in the public interest and necessary to secure substantial justice. *See* USAM 9-85.200. The function of certification may not be delegated. *See* 18 U.S.C. § 245(a)(1). The anti-riot provision, 18 U.S.C. § 245(b)(3), and violations of 18 U.S.C. § 245(b)(1), insofar as it relates to matters not involving discrimination or intimidation on grounds of race, color, religion, or national origin, are assigned to the Criminal Division and requests for certification relating to them should be sent to the Criminal Division. Formerly, prosecutions under 42 U.S.C. §§ 2272-2276 (Atomic Energy Act) might be brought only after receiving the express direction of the Attorney General. *See* 42 U.S.C. § 2271(c).

Violations of 18 U.S.C. § 1073 (Flight to Avoid Prosecution or Giving Testimony) may be prosecuted only upon formal approval in writing by the Attorney General, the Deputy Attorney General, the Associate Attorney General, or an Assistant Attorney General. Accordingly, under no circumstances should an indictment under the Act be sought, nor an information be filed, nor should criminal proceedings under Rule 40, Federal Rules of Criminal Procedure be instituted without the written approval of the Assistant Attorney General, Criminal Division. Requests for written approval to prosecute should be forwarded to the Terrorism and Violent Crime Section. *See* USAM 9-69.460. This approval requirement also applies to cases involving custody disputes. *See* USAM 9-69.421.

Prosecution for violations of 18 U.S.C. § 659 (Theft from Interstate Shipments) and of 18 U.S.C. § 2102 (Riots) are barred if there has been a judgment of conviction or acquittal on the merits under the law of any State for the same act or acts. *See* 18 U.S.C. §§ 659, 2101(c). That a Federal prosecution for violation of 18 U.S.C. § 659 was initiated prior to the commencement of the State prosecution did not prevent dismissal of the Federal indictment when a State trial on a larceny charge resulted in acquittal before a defendant was retried on the Federal indictment following a remand from the Court of Appeals. *See United States v. Evans*, (D.N.J. November 19, 1968) (DJ 15-48-368). The Solicitor General decided no appeal should be taken not because of 18 U.S.C. § 659 but because of the policy against dual prosecution. *See* USAM 9-2.031 (Petite Policy).

## **9-2.120 Policy Limitations -- Generally**

Department of Justice and Criminal Division policies impose limitations on the authority of the United States Attorney to decline prosecution, to prosecute, and to take certain actions relating to the prosecution of criminal cases. These policy limitations are discussed throughout the United States Attorneys' Manual, with a centralized listing contained in 9-2.400 et seq.

With regard to policy limitations, if in the opinion of the United States Attorney the exigencies of the situation prevent compliance with a policy, he/she shall take the action deemed appropriate. He/she shall promptly report to the Criminal Division the deviation from policy, or if the policy is established by a higher authority, report to that authority and be guided by the instructions furnished him/her. A written report of the deviation should be promptly made. Approval of the action of the United States Attorney or his/her taking action as instructed shall be deemed, for all purposes, to be compliance with the policy. Among the purposes of this language is to ensure that criminals do not escape prosecution by inaction on the part of a United States Attorney immobilized by

policy; to require a report of deviation from policy in order that the policy may be evaluated; and to express confidence in the judgment, and to reaffirm the authority, of the United States Attorney in such a situation.

If the United States Attorney discovers that a policy of the Division or of a higher authority has not been followed because of inadvertence, he/she shall promptly notify the Division or higher authority of the deviation from policy by the most expeditious means and subsequently in writing. He/she shall be guided by the instructions furnished him/her. Approval of the action of the United States Attorney, or his/her taking action as instructed shall be deemed, for all purposes, to be compliance with the policy.

In the instances when the United States Attorney is directed to consult with the Division prior to taking an action, such consultation will typically be by an Assistant United States Attorney with an attorney of the section assigned responsibility for the statute or matter involved. *See* USAM 9-4.000. If there is a disagreement at this level, the matter should be resolved by appropriate higher authority before the disputed action is taken.

### **9-2.131 Matters Assumed by Criminal Division or Higher Authority**

If primary prosecutorial responsibility for a matter has been assumed by the Criminal Division or higher authority, the United States Attorney shall consult with the persons having primary responsibility before conducting grand jury proceedings, seeking indictment, or filing an information.

### **9-2.136 Investigative and Prosecutive Policy for International Terrorism Matters**

Faced with the growing threat of international terrorism and in order to implement this nation's obligations under various international conventions designed to prevent and punish acts of terrorism, Congress has enacted significant new legislation to expand the jurisdiction of the United States to investigate and prosecute terrorist activities occurring outside the territorial jurisdiction of the United States. In view of the greatly expanding Federal criminal jurisdiction over international terrorist incidents and the obvious need to ensure a well-coordinated Federal response to such incidents, the following policy is established in regard to terrorist acts committed outside the territorial jurisdiction of the United States over which Federal criminal jurisdiction exists. No United States Attorney is to initiate a criminal investigation, commence grand jury proceedings, file an information or complaint, or seek the return of an indictment in matters involving overseas terrorism without the express authorization of the Assistant Attorney General of the Criminal Division. Overseas terrorist situations will undoubtedly entail coordination with one or more foreign governments and such coordination is best accomplished by and through the Department in consultation with the Department of State. Moreover, the uncertainty of venue for Federal crimes committed overseas (*see* 18 U.S.C. § 3238) requires a coordinated prosecutive response.

Communications from the United States Attorney requesting the necessary authorization for international terrorism matters shall be directed to the Terrorism and Violent Crime Section (TVCS) ((202) 514-0849). After business hours, the Chief of the Section, James Reynolds, can be reached by calling the Command Center of the Department of Justice at (202) 514-5000. If there is any question about whether the matter involves international terrorism, all doubt should be resolved in favor of consultation with TVCS. If the substantive offense is within the area of responsibility of another Section of the Criminal Division (e.g., Arms Export Control Act - Internal Security Section), TVCS will coordinate the matter with that Section.

Listed below are the key statutes which represent the intent of Congress to expand the jurisdiction of the United States to investigate and prosecute terrorist activities that occur, in whole or part, outside the territory of the United States. The statutes describe various Federal criminal offenses (including conspiracy, 18 U.S.C. §§

371, 1117) that overseas terrorists may commit. While some violations of these statutes may occur within the United States, if the violation relates to international terrorism, it is encompassed by the policy set forth above. The offenses governed by this policy include:

1. Aircraft Piracy and Related Offenses (49 U.S.C. §§ 46501-07)
2. Aircraft Sabotage (18 U.S.C. § 32)
3. Violence at International Airports (18 U.S.C. § 37)
4. Crimes Against Immediate Family of All Federal Officials (18 U.S.C. § 115)
5. Crimes Against Internationally Protected Persons (18 U.S.C. §§ 112, 878, 1116, 1201(a)(4))
6. Crimes Against Select United States Officials (18 U.S.C. §§ 111, 351, 1114, 1201(a)(5), 1751)
7. Murder-for-Hire (18 U.S.C. § 1958)
8. Crimes Committed Within the Special Maritime Jurisdiction of the United States (18 U.S.C. §§ 7, 113, 114, 1111, 1112, 1201, 2031, 2111)
9. Sea Piracy (18 U.S.C. § 1651)
10. Violence against Maritime Navigation and Maritime Fixed Platforms (18 U.S.C. §§ 2280, 2281)
11. Hostage Taking (18 U.S.C. § 1203)
12. Terrorist Acts Abroad Against United States Nationals (18 U.S.C. § 2332)
13. Terrorism Transcending National Boundaries (18 U.S.C. § 2332b)
14. Conspiracy Within the United States to Murder, Kidnap, or Maim Persons or to Damage Certain Property Overseas (18 U.S.C. § 956)
15. Providing Material Support to Terrorists (18 U.S.C. § 2339A)
16. Providing Material Support to Designated Terrorist Organizations (Fundraising) (18 U.S.C. § 2339B)
17. Use of Biological, Nuclear, Chemical or Other Weapons of Mass Destruction (18 U.S.C. §§ 175, 831, 2332c, 2332a)
18. International Traffic in Arms Regulations
19. Genocide (18 U.S.C. § 1091)
20. Torture (18 U.S.C. § 2340A)

### **9-2.145 Dismissals**

Criminal Division approval is required before dismissing, in whole or in part, an indictment, information, or complaint if prior approval was required before seeking an indictment or filing an information or complaint.

The above mentioned approval is not a direction but rather an authorization to dismiss if, in the opinion of the United States Attorney, this course is advisable. United States Attorneys must satisfy themselves that the conditions upon which dismissals are authorized have been complied with.

### **9-2.154 Legislative Proposals by United States Attorneys**

The Criminal Division is interested in obtaining the benefit of any suggestions by United States Attorney or their Assistants for changes in federal statutory law, or rules, affecting criminal prosecutions. Accordingly,

United States Attorneys and Assistant United States Attorneys are encouraged to develop such proposals and to forward them for initial consideration to the Office of Policy and Legislation. The suggestions for changes in rules and legislation may also be submitted concurrently to the Legislation and Public Policy Subcommittee of the Attorney General's Advisory Committee of United States Attorneys. Suggested legislative changes should be submitted concurrently to the Office of Legislative Affairs.

United States Attorneys and their staffs are reminded that all suggestions for changes in federal criminal statutes must be communicated to the Department of Justice and not to Congress directly. Unsolicited communication to Congress of individual proposals for legislation, outside proper official channels, has the potential to cause grave embarrassment to the Department and, however well motivated, is contrary to Department policy. *See also*, 18 U.S.C. § 1913. *See also* USAM 1-8.000 (Relations with the Congress).

### **9-2.155 Sensitive Matters**

The United States Attorney should keep the Criminal Division apprised of all developments in sensitive criminal matters, particularly those which may generate questions to the Criminal Division or higher authority. *See also* USAM 1-10.210, Urgent Reports.

### **9-2.159 Refusal of Government Departments and Agencies to Produce Evidence**

It is the responsibility of the Department of Justice to enforce the law vigorously and it cannot abdicate this duty because of possible embarrassment to other agencies of the government. Situations may arise where substantial reasons of national security, foreign policy or the like may require the Department to abandon an investigation, forego litigation, or seek dismissal of a case. However, such action should be taken only after the most careful consideration of all of the relevant facts and then only with the personal approval of the Assistant Attorney General (AAG) in charge of the Division having responsibility for the case.

Accordingly, all United States Attorneys handling cases in which another government agency refuses to produce records or witnesses necessary for successful litigation of the case are directed to proceed in the following manner:

- A. In no event should the United States Attorney accept the opinion or representation of the agency that such records or witnesses cannot be made available without determining all of the specific facts upon which the agency relies to support its refusal.
- B. If the United States Attorney is not satisfied that the facts justify the refusal, he/she should so advise the agency and seek to procure the evidence requested of the agency.
- C. If the United States Attorney concurs that there are sufficient and valid reasons to support the agency's refusal to produce the necessary evidence, he/she should advise the AAG in charge of the division having jurisdiction over the subject matter of the case of his/her conclusion. That AAG, after consultation with the Deputy Attorney General, will authorize the United States Attorney, if necessary and appropriate, to terminate the investigation, forego the litigation, or dismiss the case. A full statement of the facts supporting the conclusion of the United States Attorney should be set forth in the correspondence to the appropriate AAG.

The United States Attorney should also apprise the appropriate AAG of any incidents coming to his/her attention where he/she believes any agency of the federal government is not cooperating in his/her efforts to obtain the full disclosure of the facts to enable him/her to make an intelligent judgment as to whether the agency's refusal to produce requested evidence is justified.

## 9-2.170 Decision to Appeal and to File Petitions in Appellate Courts

**A. Approval Requirements.** 28 C.F.R. § 0.20(b) provides that the Solicitor General has the authority to "[d]etermine whether, and to what extent, appeals will be taken by the Government to all appellate courts (including petitions for rehearing *en banc* and petitions to such courts for the issuance of extraordinary writs)." The following actions must be approved:

1. Any appeal of a decision adverse to the government, including an appeal of an order releasing a charged or convicted defendant or a request to seek a stay of a decision adverse to the government.
2. A petition for rehearing that suggests rehearing *en banc* -- and any rare appeal in which the government wishes to suggest that it be heard initially *en banc*. *See* Fed. R. App. P. 35(c). Although a petition for panel rehearing does not require the approval of the Solicitor General, one should not be filed until the Solicitor General has been given the opportunity to decide whether the case merits *en banc* review.
3. A petition for mandamus or other extraordinary relief.
4. In a government appeal, a request that the case be assigned to a different district court judge on remand.
5. A request for recusal of a court of appeals judge.
6. A petition for certiorari. (NOTE: 28 C.F.R. § 0.20(a) provides that the Solicitor General shall supervise all Supreme Court cases, "including appeals, petitions for and in opposition to certiorari, briefs and arguments, and settlement thereof." Accordingly, in criminal cases, only the Solicitor General petitions for certiorari or responds to petitions for certiorari).

**B. Reporting Requirements.** United States Attorneys' Offices (USAOs) should report all adverse, appealable district court decisions to the Appellate Section (including adverse 28 U.S.C. § 2255 habeas rulings, *coram nobis* rulings, and forfeiture rulings). USAOs need only report adverse district court Sentencing Guidelines decisions if they wish to obtain authorization to appeal that decision. Other adverse sentencing decisions should be reported.

USAOs should report every published court of appeals' decision that is adverse to the government in any respect. They should report any unpublished court of appeals' decision that affirms a district court decision that the government appealed. They should report any unpublished court of appeals' decision that they believe merits rehearing *en banc* or certiorari.

Before confessing error in a court of appeals, USAOs should consult with the Appellate Section. USAOs should also consult with the Appellate Section before taking a position that may be inconsistent with the government's position in another case.

USAOs should report every adverse decision as soon as possible, especially adverse court of appeals' decisions, since the government generally has 14 days to approve, draft, and file a rehearing petition if no extension is obtained.

**C. Timing of Appeals and Rehearing Petitions.** The government has 30 days from the date of judgment or 10 days from the filing of any defendant's notice of appeal to file a notice of appeal. *See* Federal Rule of Appellate Procedure 4. A timely filed motion for reconsideration (that is, one filed within 30 days after judgment) extends the time for filing a notice of appeal until 30 days after the denial of the motion. The time for filing a notice of appeal is otherwise not subject to extension and is jurisdictional. For a Notice of Appeal form, see the Criminal Resource Manual at 22.

The government has 60 days to file a notice of appeal from an adverse § 2255 habeas or *in rem* forfeiture decision.

A protective notice of appeal should not be filed without notifying the Appellate Section. If a protective notice of appeal is filed and a briefing schedule is issued before authorization to appeal is obtained, notify the

Appellate Section of the briefing schedule as soon as possible. In cases involving Sentencing Guidelines appeals, notify the Appellate Section before filing any document other than a protective notice of appeal, so that approval of the Solicitor General may be obtained.

Federal Rule of Appellate Procedure 40 requires a party to file a petition for rehearing within 14 days of the court of appeals' judgment. In those instances in which the Appellate Section has not been advised of an adverse court of appeals' decision in a timely fashion, USAOs should protect the time to petition for rehearing by filing a motion requesting an extension of 30 days to petition for rehearing. Even when the Appellate Section has been timely advised of an adverse court of appeals' decision, the Appellate Section may ask the USAO to seek a 30-day extension of time within which to petition for rehearing in order to allow the Solicitor General time to review the case. Most circuits will grant the government a 30-day extension of time to file a petition for rehearing. For a form Petition for Rehearing Extension, see the Criminal Resource Manual at 23.

Motions for extensions of time to file a rehearing petition must be received by the court on or before the date the rehearing petition is due. Similarly, rehearing petitions must be received on or before the date they are due. Mailing by the due date is insufficient to constitute timely filing.

The government has 90 days from the date of the court of appeals' decision or an order denying a timely petition for rehearing to file a petition for a writ of certiorari.

**D. Obtaining Authorization to Appeal and Petition for Rehearing.** To obtain authorization to appeal, the United States Attorney should send the following materials to the Appellate Section:

- A memorandum setting forth reasons for the appeal;
- The order or opinion of the district court;
- Related motions or memoranda and relevant transcripts if available; and
- In sentencing appeals, the presentence report and the judgment and commitment order.

To obtain authorization to file a petition for rehearing with suggestion for rehearing en banc, the United States Attorney should send the following materials to the Appellate Section:

- The opinion of the court of appeals;
- The briefs filed by both parties in the court of appeals; and
- A memorandum setting forth reasons justifying the filing of a petition for rehearing with suggestion for rehearing en banc.

Materials should be sent to the following addresses:

By mail:

Appellate Section

Criminal Division

P.O. Box 899

Ben Franklin Station 10th St. & Pennsylvania Ave., N.W.

Washington, D.C. 20044

By overnight courier:

Appellate Section

Criminal Division

Room 2266, Main Justice Bldg.

Washington, D.C. 20530

**E. Standards for Authorization.** United States Attorneys' Offices are encouraged to consult with the Appellate Section if they have any question as to whether a case is appropriate for appeal or rehearing. **F. The Authorization Process.** After receiving the United States Attorney's request for authorization to seek further review, an Appellate Section attorney writes a memorandum containing a recommendation to the Solicitor General. If the Appellate Section agrees with the United States Attorney, then the United States Attorney's and the Appellate Section's recommendations are forwarded to the Solicitor General.

If the Appellate Section disagrees with the United States Attorney, a Deputy Assistant Attorney General in the Criminal Division reviews the Appellate Section's and United States Attorney's recommendations before they are sent to the Solicitor General.

Whenever further review is sought, an Assistant to the Solicitor General reviews the United States Attorney's and Appellate Section's recommendations and writes a memorandum containing the Assistant's recommendation to the Solicitor General. The Deputy Solicitor General then reviews all of the recommendations and writes another memorandum to the Solicitor General (except for sentencing guidelines cases, which go directly to the Solicitor General after review by an assistant). The Solicitor General personally determines whether to authorize every appeal and petition for rehearing with suggestion for rehearing en banc.

See the Criminal Resource Manual at 21 for Appellate Section Contacts.

Appeals are also discussed in USAM Title 2.

### **9-2.173 Arrest of Foreign Nationals**

Where nationals of foreign countries are arrested on charges of Federal criminal violations, the United States Attorney has the responsibility to ensure that the treaty obligations of the United States concerning notification of the consular officer of the country of which the arrested person is a national are observed. The procedure to be followed when the arrest is by an officer of the Department of Justice is specified in 28 C.F.R. § 50.5.

Certain treaties require that the consular official be notified of the arrest of one of his/her nationals only upon the demand or request of the foreign national. Other treaties require notifying the consul of the arrest of a national of his/her country whether or not the arrested person requests such notification. If the foreign national arrested on Federal criminal charges is a member of the consular staff or the consul himself/herself, special obligations are imposed by certain treaties.

Information concerning the treaty obligations of the United States in the event of the arrest of a foreign national, a consul, or member of the consular staff may be obtained from the Criminal Division by calling the Office of International Affairs.

### **9-2.180 Strike Forces**

Organized Crime Strike Force Units (OCSFU's) within specified United States Attorneys' Offices, operate under the provisions of Attorney General Order No. 1386-89 (December 26, 1989). The OCSFU's have the responsibility of supervising and prosecuting cases against criminal enterprises operating in or affecting the United States as identified by the Attorney General through the Attorney General's Organized Crime Council (Council).

The term "organized crime," applies herein to criminal groups that usually are structured and engage in repeated illegal activities over an extended period of time for profit within the United States.

### **9-2.181 Organized Crime Strike Force Unit Duties**

The Organized Crime and Racketeering Section of the Criminal Division has the responsibility for ensuring that Organized Crime Strike Force Unit (OCSFU) cases are properly indicted and prosecuted. OCFSUs shall submit case initiation reports and prosecution memoranda and proposed indictments for approval and report significant developments to the Organized Crime and Racketeering Section. The Section must review and process all matters in organized crime cases that require the approval of the Assistant Attorney General of the Criminal Division or higher official, including immunities and electronic surveillance authorizations, as well as witness

## 9-2.182 Organized Crime Strike Force Unit Strategic Plans

### 9-2.183 Organized Crime Strike Force Unit Personnel

## 9-2.200 Release of Information -- Press Information and Privacy

## 9-2.400 Prior Approvals Chart

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5	*Division. The statutes listed	*	5
5	*below describe various Federal	*	5
5	*criminal offenses that	*	5
5	*overseas terrorists may	*	5
5	*commit. While some violations	*	5
5	*of these statutes may occur	*	5
5	*within the United States, if	*	5
5	*the violation relates to	*	5
5	*international terrorism, it is	*	5
5	*encompassed by the policy set	*	5
5	*forth above. The offenses	*	5
5	*governed by this policy	*	5
5	*include:	*	5

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USAM	TYPE & SCOPE OF REPORTING,	CONTACT	
SECTION	CONSULTING OR APPROVAL		
: P			
59-13.900	*Approval is required for an ex	*Attorney General,	
	*parte motion for tax returns	*Deputy Attorney	
	*and tax return information	*General, Associate	
	*under 26 U.S.C. § 6103.	*Attorney General, any	
	*	*Assistant Attorney	
	*	*General, any United	
	*	*States Attorney, any	
	*	*special prosecutor	
	*	*appointed under 28	
	*	*U.S.C. § 593, or any	
	*	*attorney in charge of	
	*	*a Criminal Division	
	*	*organized crime strike	
	*	*force established	
	*	*pursuant to	
	*	*28 U.S.C. § 510	
K)	3)	3)	M
59-15.210	*Prosecutors may not act on any	*Office of	
	*foreign extradition or	*International Affairs,	
	*provisional arrest request	*Assistant Attorney	
	*that comes from a source other	*General, Criminal	
	*than OIA.	*Division	
K)	3)	3)	M
59-15.800	*Written approval is required	*Assistant Attorney	
	*before prosecutors may agree,	*General, Criminal	
	*formally or informally, to	*Division, Office of	
	*prevent or delay extradition	*International Affairs	
	*or deportation of cooperating	*	
	*aliens.	*	
K)	3)	3)	M
59-16.010	*Prior Approval is required for	*Attorney General,	
	*consent to a plea of nolo	*Associate Attorney	
	*contendere. See also USAM 9-	*General, Deputy	
	*27.520.	*Attorney General, or	
	*	*Assistant Attorney	
	*	*General with	
	*	*supervisory	
	*	*responsibility for the	
	*	*subject matter.	
K)	3)	3)	M
59-16.015	*Prior Approval is required for	*Attorney General,	
	*consent to an Alford plea. See	*Associate Attorney	
	*also USAM 9-27.400.	*General, Deputy	
	*	*Attorney General, or	
	*	*Assistant Attorney	
	*	*General with	
	*	*supervisory	
	*	*responsibility for the	
	*	*subject matter.	

<b>K)</b>	<b>3)</b>	<b>3)</b>	<b>M</b>
59-16.030	*Consultation with	*Relevant Investigative	<b>5</b>
<b>5</b>	*investigative agencies and	*Agencies, and any	<b>5</b>
<b>5</b>	*victims is necessary before	*known victim	<b>5</b>
<b>5</b>	*entering into a plea	*	<b>5</b>
<b>5</b>	*agreement.	*	<b>5</b>

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5USAM	*TYPE & SCOPE OF REPORTING,	*	CONTACT	5
5SECTION	*CONSULTING OR APPROVAL	*		5

59-16.110	*Prior approval is required for	*Public Integrity	5
5	*plea agreements with	*Section, Criminal	5
5	*defendants who are candidates	*Division	5
5	*or members of Congress or	*	5
5	*federal judges.	*	5

59-19.220	*Prior Approval is required for	*United States Attorney	5
5	*search warrant applications	*or supervising DOJ	5
5	*for documentary materials in	*attorney AND	5
5	*possession of third parties,	*Deputy Assistant	5
5	*such as physicians, attorneys,	*Attorney General for	5
5	*or clergymen.	*the division which	5
5	*	*supervises the	5
5	*	*underlying offense	5
5	*	*being investigated or	5
5	*	*prosecuted. With	5
5	*	*respect to offenses	5
5	*	*supervised by the	5
5	*	*Criminal Division,	5
5	*	*contact the Office of	5
5	*	*Enforcement	5
5	*	*Operations.	5

59-19.240	*Approval is needed before a	*Deputy Assistant	5
5	*warrant is sought for seizure	*Attorney General,	5
5	*of any work product materials	*through the Policy and	5
5	*or other documentary materials	*Statutory Enforcement	5
5	*possessed by a person	*Unit, Office of	5
5	*reasonably believed to have a	*Enforcement Operations	5
5	*purpose to disseminate to the	*	5
5	*public a newspaper, book,	*	5
5	*broadcast, or other similar	*	5
5	*public communications that are	*	5
5	*governed by Title I of the	*	5
5	*Privacy Protection Act of	*	5
5	*1980.	*	5

59-19.600	*Prior Approval is required for	*Assistant Attorney	5
5	*search warrants for evidence	*General, Tax Division	5
5	*of criminal tax offenses under	*	5
5	*the jurisdiction of the Tax	*	5
5	*Division.	*	5

59-21.050	*Prior Approval is required to	*Special Operations	5
5	*use, for investigative	*Unit, Office of	5
5	*purposes, persons who are in	*Enforcement	5

5	*the custody of the USMS or	*Operations, Criminal	5
5	*BOP, or who are under BOP	*Division	5
5	*supervision. This approval	*	5
5	*requirement applies whether	*	5
5	*the individual is sentenced or	*	5
5	*unsentenced, but it does not	*	5
5	*apply if the person in Federal	*	5
5	*custody has not yet been	*	5
5	*arraigned, unless 72 hours	*	5
5	*have passed.	*	5
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5	*19) 22 U.S.C. § 611 et seq,	*Assistant Attorney	5
5	*Foreign Agents Registration	*General, Criminal	5
5	*Act.	*Division, through	5
5	*	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*20) 42 U.S.C. § 2273 et seq,	*Assistant Attorney	5
5	*Atomic Energy Act.	*General, Criminal	5
5	*	*Division, through	5
5	*	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*21) 50 U.S.C. § 783 et seq,	*Assistant Attorney	5
5	*Communication of Classified	*General, Criminal	5
5	*Information by Government	*Division, through	5
5	*Officer or Employee.	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*22) 50 U.S.C. § 851-857,	*Assistant Attorney	5
5	*Registration of persons who	*General, Criminal	5
5	*have knowledge and received	*Division, through	5
5	*training in espionage.	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*23) 50 U.S.C. § 421,	*Assistant Attorney	5
5	*Intelligence Identities	*General, Criminal	5
5	*Protection Act.	*Division, through	5
5	*	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*24) 50 U.S.C. § 1701 et seq,	*Assistant Attorney	5
5	*International Emergency	*General, Criminal	5
5	*Economic Powers Act.	*Division, through	5
5	*	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*25) 50 U.S.C. § 2401 et seq,	*Assistant Attorney	5
5	*Violations of the Export	*General, Criminal	5
5	*Administration Arms Export	*Division, through	5
5	*Control Act. 22 U.S.C. §	*Internal Security	5
5	*2778.	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
5	*26) 50 U.S.C. App. § 5(b),	*Assistant Attorney	5
5	*Trading with the enemy.	*General, Criminal	5
5	*	*Division, through	5
5	*	*Internal Security	5
5	*	*Section	5
K)))))))))	3)))))))))	3)))))))))	M
59-90.020	*Consultation is required in	*Assistant Attorney	5
5	*cases in which classified	*General, Criminal	5
5	*information plays a role in	*Division, through	5
5	*the prosecutive decision and	*Internal Security	5
5	*for use of the Classified	*Section	5
5	*Information Procedures Act.	*	5
5	*	*	5
5	*	*	5

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